

Governor Northam's Budget Proposal for DBHDS
House Appropriations Committee
HHR Subcommittee
January 18, 2022

Nelson Smith
Commissioner
Virginia Department of Behavioral Health
and Developmental Services

DBHDS Budget Overview

Summary Budget Operating Actions*	FY 2022 GF	FY 2023 GF	FY 2024 GF
State Hospital Bed Census Pressures	\$9,556,960	\$15,739,280	\$20,491,496
DBHDS Facility Staff Compensation	\$4,243,126	\$3,263,942	\$80,065,853
Information Technology Investment	\$561,875	\$6,735,665	\$5,432,557
Crisis Transformation/Marcus Alert	\$2,000,000	\$5,300,000	\$23,300,000
STEP-VA	\$-	\$22,245,501	\$28,302,800
DD/DOJ Settlement Agreement	\$-	\$1,594,063	\$1,466,402
Community Behavioral Health	\$-	\$24,479,097	\$36,004,849
Forensics	\$350,000	\$1,992,444	\$2,444,154
Mental Health Study	\$-	\$1,000,000	\$-
Central Account Actions from previous years	\$-	\$24,917,480	\$24,917,480
DBHDS OPERATING BUDGET TOTAL	\$16,711,961	\$107,267,472	\$222,425,591
Capital	\$5,170,000	\$19,639,000	
Central Accounts – Recommendations from study			\$100,000,000
DMAS Waiver Items		\$150,144,689	\$183,105,013

American Relief Plan – State / Local Recovery

American Relief Plan – State/Local Recovery (ARPA – SLR)	FY 2022	FY 2023 Earmarked	FY 2023 Gov Budget Bill
Facility Direct Care Bonuses	\$45M	-	-
Facility Direct Care Compensation Increase		\$76.9M	\$76.9M
Crisis	\$10M	\$20M	\$20M
Substance Use Disorders	\$5M	\$5M	\$5M
Virginia Association Of Recovery Residences	\$10M	-	-
Permanent Supportive Housing NoVa	\$5M	-	
Telehealth	-	-	\$700,000
Geriatric	\$1.65M	\$1.65M	\$1.65M
Facility PPE	\$1.2M	\$1.2M	-
Capital - Water and Sewer Projects	\$50M	-	-
TOTAL	\$127.8	\$104.7	\$105.4

- In the 2021 Special Session, the General Assembly provided \$127.8M in much-needed one-time federal APRA State and Local Recovery funding for FY 2022, and earmarked another \$104.7M for FY 2023 for inclusion in the budget proposal.
- These ARPA dollars were included in the budget package in support of DBHDS activities for FY 2023 along with an additional \$700,000 ARPA in FY 2023 for telehealth services.

Address Bed Census Pressures – Community



Support completion of Alternative Transportation project – Fully-supports existing contract to ensure 24/7 coverage on a statewide basis. Current base funding for the project is \$4.5M.

Expand alternative custody options for individuals under temporary detention orders - Requires DBHDS to create a plan, including a draft of any necessary legislation, to increase alternative custody options for individuals under a temporary detention order who are awaiting transport to an inpatient bed. Funding is included in the second year to implement the program

Expand the discharge transportation pilot to all state facilities – Expands pilot to transport individuals discharged from state facilities to their home or community-service placement.

Increase the availability of outpatient restoration services for adults in order to prevent unnecessary inpatient hospitalizations.

	FY 2023 GF	FY 2024 GF
Support completion of Alternative Transportation project	\$1.93M	\$1.93M
Expand alternative custody options for individuals under temporary detention orders	-	\$3.3 M
Expand the discharge transportation pilot to all state facilities	\$1M	\$1M
Increase the availability of outpatient restoration services for adults in order to prevent unnecessary inpatient hospitalizations.	\$83,500	\$83,500

Address Bed Census Pressures – Community



- Provide funds for Discharge Assistance Planning (DAP)** – Increases DAP services by \$2.5M each year and funds a rate study and to move tracking and monitoring of DAP and Local Inpatient Purchase of Service (LIPOS) funds to an internet-based solution.
- Sustain dementia/older adult pilot program** – Continue pilot program for individuals with dementia who are at risk of institutionalization in a state facility.
- Increase dementia expertise by supporting regional dementia specialists** – Six regional specialist positions to provide crisis and diversion services targeted to individuals with dementia who are at risk of institutionalization.
- Reduce census in forensic units at DBHDS facilities through highly trained forensic evaluators** – Three clinical psychologists to evaluate competency to stand trial, not guilty by reason of insanity and complete other forensic evaluations.

	FY 2023 GF	FY 2024 GF
Provide funds for Discharge Assistance Planning (DAP)	\$3.67M	\$3.27M
Sustain dementia/older adult pilot program	Federal ARPA \$	\$1.65M
Increase dementia expertise by supporting regional dementia specialists	\$1.03M	\$1.03M
Reduce census in forensic units at DBHDS facilities through highly trained forensic evaluators	\$467,982	\$460,782

Pictured above: Hancock Geriatric Treatment Center at Eastern State Hospital

Address Bed Census Pressures – Facilities



FY 2023 GF	FY 2024 GF	
\$5.06M	\$5.05M	Pilot program to expand discharge and therapeutic intervention to 7 days a week – 40 positions to expand discharge planning and therapeutic intervention services from 5 to 7 days a week piloted at Central State Hospital and Southern Virginia Mental Health Institute.
\$1.79M	\$1.79M	Adds security staff at two facilities – 29 additional security staff at Eastern State Hospital and Northern Virginia Mental Health Institute to improve patient and staff safety.
\$360,882	\$360,882	Behavioral health on-call administrator(s) – Three positions for critical consultation and coordination for state and private hospitals for individuals awaiting placement under a temporary detention order.

Address Bed Census Pressures – Facilities



Immediate contract staff relief at facilities – Continues emergency contracts to address staffing shortages at state facilities through the fiscal year.

Provide for increased pharmacy costs at state facilities – Address the rising costs of pharmaceuticals at state facilities.

Fund benefit positions at state hospitals – Eight benefits coordinator positions at state facilities.

Fund benefit positions at Hiram Davis Medical Center – One benefits coordinator position at state facilities.

Expand telehealth capability at DBHDS state facilities – Provides ongoing costs of expanded telehealth at state facilities.

	FY 2022 GF	FY 2023 GF	FY 2024 GF
Immediate contract staff relief at facilities	\$9.01M	-	-
Provide for increased pharmacy costs at state facilities	\$541,786	\$541,786	\$541,786
Fund benefit positions at state hospitals	-	\$734,670	\$734,670
Fund benefit positions at Hiram Davis Medical Center	-	\$99,345	\$99,345
Expand telehealth capability at DBHDS state facilities	-	Federal ARPA \$	\$150,000

Facility Staff Compensation

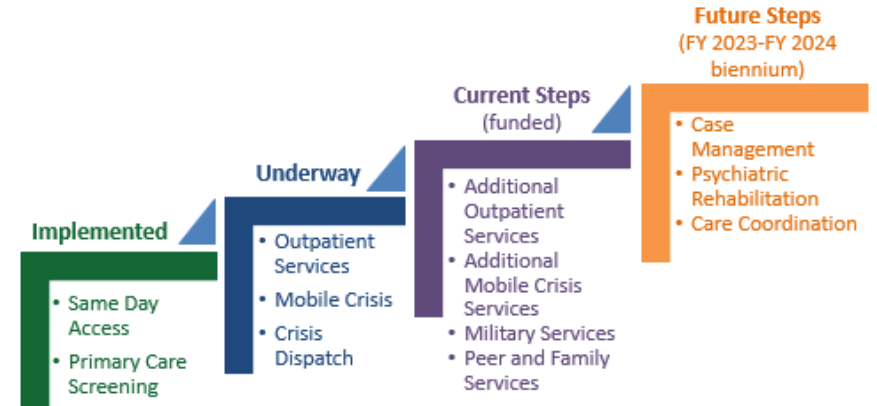


	FY 2022 GF	FY 2023 GF	FY 2024 GF
Direct care salary increases at MH hospitals – Increases staff compensation for nurses, direct service attendants, and security.	ARPA Bonuses	ARPA \$	\$71.47M
Direct care salary increases at training centers – Increases staff compensation for nurses, direct service attendants, and security. A DMAS amendment funds the state share of increased facility Medicaid costs resulting from salary increases.	ARPA Bonuses	ARPA \$	\$1.05M
Direct care salary increases at VCBR – Increases staff compensation for nurses, direct service attendants, and security.	ARPA Bonuses	ARPA \$	\$7.54M
Increased overtime costs at MH hospitals – Funds overtime costs resulting from ongoing staffing shortages. Phased out as compensation issues are addressed.	\$4.24M	\$3.26M	-

System Transformation, Excellence, Performance (STEP-VA)

The proposal includes \$22.25M in FY 2023 and \$28.3M in FY 2024 for STEP-VA:

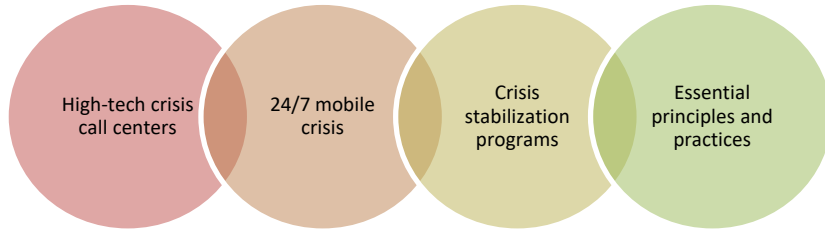
- Implements the remaining three services: (1) psychiatric rehabilitation, (2) case management, and (3) care coordination
- Funds also provided for local infrastructure and regional management of STEP-VA services.
- STEP-VA crisis services in the Crisis/Marcus Alert section.



	FY 2023 GF	FY 2024 GF
Local infrastructure	\$7.7M	\$7.7M
Psychiatric rehabilitation services	\$2.1M	\$3.8M
Care Coordination Services	\$6.5M	\$6.5M
Case Management Services	\$3.1M	\$4.0M
Regional Management Structures	-	\$937,300
One Time Grants for Transitioning Data Systems and Clinical Processes	\$2.6M	\$5.1M
TOTAL	\$22.25M	\$28.3M

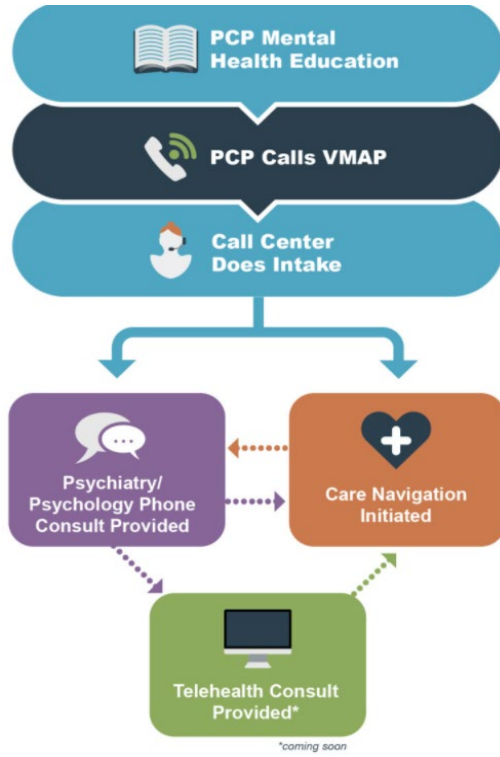
Crisis System Transformation

Transforming Crisis Services



	FY 2023 GF	FY 2024 GF
Appropriate 988 funds for Crisis Call Center information technology – \$1.7M in non-general Crisis Call Center funds for the operation and maintenance costs of the 988 Crisis Call Center.	988 Funds	988 Funds
Fund administrative positions for crisis services – Two administrative positions to manage the agency's growing crisis services system.	\$300,000	\$300,000
Appropriate funds for 988 Call Center staff – Non-general fund of \$4.7M in FY23 and \$7.45M in FY24 (with a reduction of \$2M in general fund in FY24) deposited into the Crisis Call Center Fund, which receives funds from surcharges on wireless services. Funds used to support costs of staff.	-	-\$2M
Continue implementation of Crisis System Transformation – Continues implementation of the crisis system transformation. In addition to the funds appropriated in this adjustment, \$20M in funding from ARPA is appropriated in central accounts for FY 2023.	\$2M	\$22M
Continue Implementation of Local Marcus Alert Systems – Supports an additional five localities to implement local Marcus Alert Systems. This brings state support of local systems to \$6M per year.	\$3M	\$3M

Community Behavioral Health



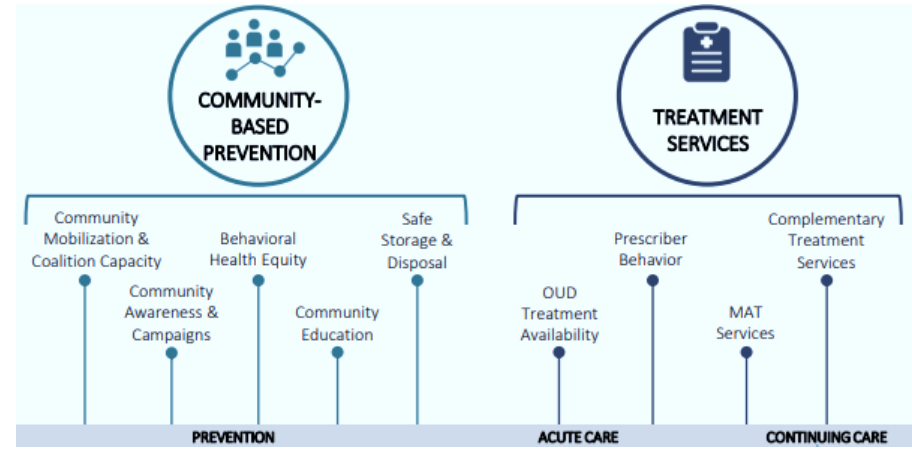
Expand the Virginia Mental Health Access Program (VMAP) – Expands VMAP to include training for early intervention and emergency departments and urgent care providers. There is currently \$5.4M in base funding for this program.

Provide grants to support recovery residences – Expands recovery support services provided by the Virginia Association of Recovery Residences. This is in addition to \$10M ARPA dollars provided in FY 2022.

Support pilot program to remove pipeline barriers to Virginia’s Mental Health Workforce – One-time funds to contract with Virginia Health Care Foundation for costs of supervisory hours needed for licensure for people seeking advanced degrees in social work or counseling. Also funds costs of certification for licensed social workers or counselors to become eligible to provide supervision services to others seeking licensure.

	FY 2023 GF	FY 2024 GF
Expand the Virginia Mental Health Access Program (VMAP)	\$2.86M	\$2.86M
Provide grants to support recovery residences	\$2.2M	\$2.2M
Support pilot program to remove pipeline barriers to Virginia’s Mental Health Workforce	\$3M	-

Community Behavioral Health – Substance Use Disorders



FY 2023 GF	FY 2024 GF	
ARPA \$	\$5M	Sustain funding for substance use disorder treatment – Continues the expansion of substance use disorder workforce training and innovation programs.
\$1.01M	\$1.01M	Prevent underage marijuana/cannabis use – Contracts with Virginia Foundation of Healthy Youth to head campaign/educational efforts for prevention and youth media related to marijuana legalization.
\$101,970	\$101,970	Increase retail tobacco outlet compliance checks to prevent underage tobacco sales – Continues Alcoholic Beverage Control Authority (ABC) contract for tobacco retailer compliance checks. Requires DBHDS and ABC to develop a plan to increase compliance checks.

Community Behavioral Health - Housing



	FY 2023 GF	FY 2024 GF
Increase Permanent Supportive Housing (PSH) for Individuals with Serious Mental Illness (SMI) – Expands the PSH program. Of the amounts included, \$2.5M is earmarked for housing in the Northern Virginia region. There is currently \$34M in the base for PSH.	\$11.25M	\$19.05M
Permanent Supportive Housing (PSH) for pregnant or parenting women with SUDs (PPW) – Rental subsidies and support services for 75 additional pregnant or parenting women.	\$1.72M	\$1.78M
Fund oversight position for permanent supportive housing programs – One position to increase the oversight and management of permanent supportive housing programs.	\$109,155	\$109,155
Increase funding for the State Rental Assistance Program (SRAP) – Increases rental subsidies for an additional 75 individuals with developmental disabilities per year.	\$1.05M	\$2.72M

Comprehensive System Study



	FY 2023 GF	FY 2024 GF
Fund comprehensive study of state behavioral health system – One-time funding for a comprehensive study of state and local public behavioral healthcare system. Implementation funds for study recommendations appropriated in the second year in Central Appropriations.	\$1M	-
Investment funding to address results from Behavioral Health Study – \$100M general fund in FY 2024 in Central Appropriations for approved funding recommendations arising from the FY 2023 study.	-	\$100M

Department of Justice Settlement Agreement



FY 2023 GF	FY 2024 GF	
\$1.33M	\$1.33M	Address Office of Licensing staffing requirement to comply with DOJ Settlement Agreement – 15 additional full-time staff within the Office of Licensing to meet the oversight requirements related to the DOJ settlement agreement. Includes \$433,560 in nongeneral Medicaid funding to support the positions.
\$263,382	\$135,721	Support customized rate staff and senior data analyst for Waiver Management System – Two positions for compliance, including \$263,382 GF and two positions in FY23 and \$135,8721 GF, \$132,661 nongeneral fund, and two positions in FY24.
\$139,191	\$139,191	Increase clinical support for mortality review and quality oversight – One position for an additional clinical nurse reviewer in the DBHDS mortality review office.

Forensic Services



Support supervision contract with Department of Corrections – Sustains a contract with the Department of Corrections for the supervision and monitoring of sexually violent predators on conditional release.

Expand funding for existing Mental Health Dockets – Increases the availability of clinically appropriate services to a greater number of eligible individuals with mental illness who are involved in the criminal justice system on the mental health dockets.

FY 2022 GF	FY 2023 GF	FY 2024 GF
\$350,000	\$1.34M	\$1.79M
-	\$650,000	\$650,000

Information Technology Sustainment



	FY 2023 GF	FY 2024 GF
Modernize critical IT Systems – Provides funding for critical IT infrastructure to support data analytics for DOJ compliance, STEP-VA implementation, quality improvement and continued modernization of data analytics capabilities. Includes \$561,875 in FY 2022.	\$2.02M	\$2.49M
Electronic Health Record (EHR) support for all 12 facilities – Four positions to manage fully implemented EHR, and necessary resources for EHR optimization and sustainment, including the integration of clinical peripheral devices.	\$2.93M	\$1.23M
Adopt an enhanced DBHDS billing system – Replaces facility billing system to manage functions like patient registration, eligibility, utilization review, and reimbursement. One-time purchase made with \$5.2M in non-general fund balances for EHR implementation.	\$1.48M	\$1.41M
EHR Informatics manager – One position for a manager for EHR clinical processes and workflow, and ensure the EHR is fully integrated into facility operations.	\$192,611	\$192,611
Improve IT security needs – Improves security of agency applications, including the de-identification of sensitive data.	\$117,500	\$117,500

Additional Slides

Capital Outlay

Replace access control and security systems at state facilities – \$5.8M in general fund to replace and upgrade security and access systems at Piedmont Geriatric Hospital, Southwestern Virginia Mental Health Institute, and Catawba Hospital.

Replace fire alarm systems at state facilities – \$6.8M in general fund for the installation of new fire alarm systems, including annunciator panels and all devices, to improve safety at state facilities

Replace windows at state facilities – \$7 million in general fund for the installation of new security windows in patient areas at state facilities to prevent elopement and provide greater patient safety.

Pool projects preplanning only – Renovate SVMHI – Renovations to bring SVMHI into compliance with current Joint Commission standards, best practices, and to improve safety and security for staff and residents. Adds semi-private bathrooms adjacent to the patient rooms, renovates admissions unit, replaces access control system, constructs new security vestibule, window replacement, and limited renewal of finishes. Preplanning funds only.

Pool Projects – Planning for Replacement of Northern Virginia Mental Health Institute (NVMHI) – Preplanning for the replacement of this 53 year old facility.

Pool Projects – Renovate Eastern State Hospital – Renovates buildings 1 (Hancock Geriatric Treatment Center), and 2, (the Adult Mental Health Treatment Center) on the ESH campus.

Provide emergency capital funds for Eastern State Hospital kitchen in FY 2022 – \$5.2M in general fund for the costs of a temporary kitchen and other correlated space as a result of a sewer leak in the permanent kitchen. These funds will be allotted as necessary, and any balances will be re-appropriated in the next fiscal year.

DD Waivers (DMAS Budget)

	FY 2023 GF	FY 2024 GF
Fund 1,200 developmental disability waiver slots – Provides support for the creation of 100 Community Living (CL) and 500 Family and Individual Support (FIS) waiver slots in FY 2023. An additional 100 CL and 500 FIS waiver slots are created in FY 2024. The total number of additional slots funded by this package over the 2022-2024 biennium is 1,200	\$13M	\$26M
Increase reimbursement rates for developmental disability waiver services – Increases Medicaid reimbursement rates for those developmental disability waiver services necessary to promote compliance with the settlement agreement.	\$137.1M	\$157M

Rates Included

Community Engagement
Community Coaching
In Home Supports
Therapeutic Consultation
Nursing

Group Home 4 or fewer
Individual Living Supports
Supported Living Residential
Sponsored Residential